

Message Text

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ACTION CA-01

INFO OCT-01 EUR-12 ISO-00 VO-03 ABF-01 MMO-04 PER-05

SCS-06 PPTE-00 /033 W

-----037460 160836Z /11

R 151525Z FEB 78

FM AMEMBASSY PRAGUE

TO SECSTATE WASHDC 4740

UNCLAS SECTION 1 OF 4 PRAGUE 0423

E.O. 11652: N/A

TAGS: CGEN, APER, ABUD

SUBJ: FY-1980 - CONSULAR PACKAGE

REF: STATE 016438

SCHEDULE I - IMMIGRANT VISAS

FY-1977 FY-1978 FY-1979 FY-1980

ACTUAL ESTIMATE ESTIMATE ESTIMATE

1. IV'S ISSUED 74 90 100 110

2. IV'S REFUSED 0 0 0 0

3. TOTAL IV CASES 74 90 100 110

MAN-HOURS UTILIZED

AMERICAN OFFICERS:

4. FULL TIME PERMANENT 600 750 850 950

5. TEMPORARY DETAIL -- -- -- --

6. PIT -- -- -- --

7. SUB-TOTAL AMERICAN

MAN-HOURS 600 750 850 950

LOCAL

8. FULL TIME PERMANENT 1850 2100 2200 2300

9. TEMPORARY DETAIL -- -- -- --

10. PIT -- -- -- --

11. SUB-TOTAL LOCAL

MAN-HOURS 1850 2100 2200 2300

12. TOTAL IV MAN-HOURS 2450 2850 3050 3250

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PERCENT OF TOTAL IV

CASES REQUIRING:

13. USE OF INTERPRETER: 50 PERCENT

14. THIRD COUNTRY CHECK: 5 PERCENT

DEPARTMENT NAME CHECK: 90 PERCENT

DEPARTMENT ADVISORY

OPINION: 10 PERCENT

SCHEDULE II - NONIMMIGRANT VISAS

	FY-1977	FY-1978	FY-1979	FY-1980
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
15. NIV'S ISSUED	5233	5500	6000	6500
16. NIV'S REFUSED	1200	1250	1300	1350
17. TOTAL NIV CASES	6433	6750	7300	7850

MAN-HOURS UTILIZED

AMERICAN OFFICERS:

18. FULL TIME PERMANENT	1500	1600	1700	1800
19. TEMPORARY DETAIL	--	--	--	--
20. PIT	--	--	--	--

21. SUB-TOTAL AMERICAN

MAN-HOURS	1500	1600	1700	1800
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LOCAL

22. FULL TIME PERMANENT	5100	5200	5300	5400
23. TEMPORARY DETAIL	--	--	--	--
24. PIT	--	--	--	--

25. SUB-TOTAL LOCAL

MAN-HOURS	5100	5200	5300	5400
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26. TOTAL NIV MAN-HOURS	6600	6800	7000	7200
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27. NIV FEES COLLECTED: \$43,130.75

28. BORDER CROSSING CARDS FY-77: 0

29. CREW LIST VISAS FY-77: 4

30. NAMES ON CREW LIST VISAS FY-77: 146

PERCENT OF TOTAL NIV CASES REQUIRING:

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31. INTERVIEWS: 15 PERCENT
 32. USE OF INTERPRETER: 5 PERCENT
 33. THIRD COUNTRY CHECK: 5 PERCENT
 DEPARTMENT NAME CHECK: 25 PERCENT
 (28) WAIVERS: 20 PERCENT
 OTHER CONTROLS (SPLEX, BUSVIS): 10 PERCENT

SCHEDULE III - SPECIAL CONSULAR SERVICES

	FY-1977	FY-1978	FY-1979	FY-1980
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
34. AMERICAN CITIZEN DEATHS	45	60	65	70
35. ESTATE/PROPERTY CLAIMS	111	120	130	140
36. NOTARIALS	813	850	875	900
37. WELFARE/WHEREABOUTS	292	350	400	450
38. SEAMEN & SHIPPING	--	--	--	--
39. ARRESTS & DETENTIONS	6	8	10	10
40. OTHER AGENCY SERVICES	3500	3600	3700	3800
41. TOTAL SCS CASES	4767	4988	5180	5370

MAN-HOURS UTILIZED

AMERICAN OFFICERS:

42. FULL TIME PERMANENT	2550	2700	2800	2900
43. TEMPORARY DETAIL	--	--	--	--

44. PIT -- -- -- --

45. SUB-TOTAL AMERICAN

MAN-HOURS	2550	2700	2800	2900
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LOCAL:

46. FULL TIME PERMANENT	5400	6000	6200	6400
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47. TEMPORARY DETAIL	--	--	--	--
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48. PIT -- -- -- --

49. SUB-TOTAL LOCAL

MAN-HOURS	5400	6000	6200	6400
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50. TOTAL SCS MAN-HOURS	7950	8700	9000	9300
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51. TREASURY CHECKS FY-77: 26,467

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SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:
FY-1977 FY-1978 FY-1979 FY-1980
ACTUAL ESTIMATE ESTIMATE ESTIMATE

52. PPT APPLICATIONS

EXECUTED	149	100	110	120
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53. PPT APPLICATIONS

EXAMINED	24	25	30	35
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54. FEE PASSPORTS ISSUED	112	125	140	155
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55. NO FEE PASSPORTS

ISSUED	1	3	5	7
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56. PPT'S AMENDED OR

EXTENDED	9	10	12	14
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57. NEW REGISTRATION

APPLICATIONS	48	55	60	65
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58. REPORTS OF BIRTH	1	2	3	4
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59. WITNESS TO MARRIAGE	1	1	1	1
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60. WAIVER OF PASSPORTS	--	--	--	--
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61. SUB-TOTAL PASSPORT

CASES	345	321	361	401
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62. IDENTITY CARDS ISSUED	--	--	--	--
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63. TOTAL PASSPORT CASES	345	321	361	401
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MAN-HOURS UTILIZED

AMERICAN OFFICERS:

64. FULL TIME PERMANENT	1600	1700	1800	1900
65. TEMPORARY DETAIL	--	--	--	--
66. PIT	--	--	--	--

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67. SUB-TOTAL AMERICAN

MAN-HOURS	1600	1700	1800	1900
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LOCAL:

68. FULL TIME PERMANENT	2200	2300	2400	2500
69. TEMPORARY DETAIL	--	--	--	--
70. PIT	--	--	--	--

71. SUB-TOTAL LOCAL

MAN-HOURS	2200	2300	2400	2500
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72. TOTAL PPT MAN-HOURS	3800	4000	4200	4400
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73. AMERICANS REGISTERED

1/31/78: 565

AMERICAN CITIZEN RESIDENT:

74. OFFICIAL: 83

75. NON-OFFICIAL 620

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

FY-1977

HOURS GAINED AMERICAN LOCAL

OVERTIME --- ---

DETAILS IN --- ---

HOURS LOST: AMERICAN LOCAL

DETAILS OUT --- ---

STAFFING GAPS --- ---

PROLONGED LEAVE --- ---

AMERICANS VISAS SCS PPT GENERAL TOTAL

76. AUTHORIZED 9/30/77 -- 1 - 2 3

77. AUTHORIZED 1/31/78 - 1 - 2 3

78. FILLED 1/31/78 - 1 - 2 3

INCREASE/DECREASE

79. REQUIRED FY-1979 - 1 - 2 3

80. REQUIRED FY-1980 - 1 - 2 3

LOCALS

81. AUTHORIZED 9/30/77 3 2 - 2 7

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82. AUTHORIZED 1/31/78 3 2 - 2 7

83. FILLED 1/31/78 3 2 - 2 7

INCREASE/DECREASE

84. REQUIRED FY-1979 3 2 - 2 7

85. REQUIRED FY-1980 3 2 - 2 7

SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

A. FEDERAL BENEFIT ACTIVITY

1. NUMBER OF SSA REIMBURSED:

AMERICAN: 0 LOCAL: 1

2. HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON
WORK OTHER THAN FEDERAL BENEFITS:

AMERICAN: 0 LOCAL: 0

3. HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR
EMPLOYEES ON FEDERAL BENEFITS:

AMERICAN: 1800 LOCAL: 500

B. DOCUMENT FRAUD INVESTIGATIONS

1. BY WHOM CONDUCTED: NOT DONE

2. TYPE OF INVESTIGATION: NOT DONE

C. U.S. CITIZENS IN JAIL 1/31/78: 0

D. SERVICES FOR INS:

1. NUMBER OF RE-ENTRY PERMIT EXTENSIONS: 10

2. NUMBER OF I-151 CARDS SURRENDERED: 0

3. I-151 CARD INTERVIEWS - LOST OR STOLEN OR CONFISCATED
BY CSSR AUTHORITIES: 2

4. MAN-HOURS WORKED BY CONSULAR EMPLOYEES TO PROVIDE
ABOVE INS SERVICES:

AMERICAN: 2 LOCAL: 2

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E. LOSS OF NATIONALITY CASES: 0

F. DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III,
ITEM 34, AMERICAN CITIZEN DEATHS (1977)

1. BURIED LOCALLY: 44

2. REMAINS SHIPPED TO U.S.: 1

G. DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III,
ITEM 37, WELFARE AND WHEREABOUTS INTO THE FOLLOWING

CATEGORIES: (1977)

1. SEARCHES FOR "MISSING PERSONS": 21
2. EMERGENCY MESSAGES: 8
3. CHILD CUSTODY CASES: 2
4. ILLNESS OR HOSPITAL CASES NOT INVOLVING MEDEVAC: 9
5. MEDEVAC INVOLVING REPATRIATION LOANS: 0
6. MEDEVAC NOT AT USG EXPENSE: 0
7. REPATRIATION APPLICATIONS: 3
8. REPATRIATION NOT INVOLVING USG EXPENSE: 5
9. EMERGENCY MONEY TRANSFERS: 3
10. UNSPECIFIED MISCELLANEOUS W/W ACTIONS: 241
- H. CONSULAR AGENTS: 0
- I. COMMENTS.

SCHEDULE I. THE CHARACTER OF IV WORK AT AN EAST EUROPEAN POST MAKES COMPARISON OF OUR ISSUANCE FIGURES TO THOSE OF POSTS ELSEWHERE VIRTUALLY MEANINGLESS. MUCH OF OUR EFFORT IS EXPENDED IN ASSISTING APPLICANTS TO OBTAIN PERMISSION TO LEAVE THIS COUNTRY. A TYPICAL DIVIDED FAMILY CASE INVOLVES REPRESENTATIONS AT THE UNCLASSIFIED

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FOREIGN MINISTRY, CONGRESSIONAL INQUIRIES, AND LARGE AMOUNTS OF CORRESPONDENCE WITH RELATIVES AND INTERESTED PARTIES IN CZECHOSLOVAKIA AND THE U.S. WE ANSWERED 56 CONGRESSIONAL INQUIRIES DURING FISCAL 1977, MOSTLY GENERATED BY IV WORK. WE MADE 29 FORMAL DIPLOMATIC REPRESENTATIONS. A NEW REGULATION ANNOUNCED LAST SUMMER HAS BROUGHT ABOUT RESOLUTION OF SOME OF THE MORE DIFFICULT CASES BUT HAS ALSO RESULTED IN A MARKED INCREASE IN REQUIREMENTS FOR INFORMATION, DOCUMENTS, AND OFFICIAL INTERVENTION. MARRIAGES BETWEEN AMERICANS AND CZECHOSLOVAK CITIZENS ARE ON THE INCREASE. FIGURES FOR CALENDAR 1977 OVER CALENDAR 1976 SHOW AN OVERALL INCREASE IN IV ISSUANCE OF 35.7 PERCENT.

SCHEDULE II: AGAIN, THE SPECIAL CHARACTER OF WORK IN THIS COUNTRY MUST BE TAKEN INTO ACCOUNT. OUR ISSUANCE FIGURE IN NO WAY INDICATES THE NUMBER OF CASES WE HANDLE, AS MANY APPLICANTS DO NOT OBTAIN PERMISSION TO LEAVE CZECHOSLOVAKIA. THE PROCESSING OF LARGE NUMBERS OF 212(A)(28) CASES ENTAILS A BRISK TRADE IN WAIVERS AND ATTENDANT PAPERWORK, SAO REQUESTS, ETC. WE ISSUE MANY BUSVIS VISAS, AND WE HAVE A CONSIDERABLE WORK-LOAD IN NAME-CHECKS. MOREOVER, OTHER POSTS ARE REQUIRED TO SEEK OUR CLEARANCE FOR ISSUANCE OF VISAS TO CZECHS AND SLOVAKS RESIDING ABROAD, AND WE PROCESS HUNDREDS OF CLEARANCE REQUESTS FOR INS CONDITIONAL ENTRANTS. A LARGE PERCENTAGE OF OUR VISA APPLICANTS ARE ELDERLY (IT IS

DIFFICULT FOR PEOPLE BELOW RETIREMENT AGE TO OBTAIN
PERMISSION TO TRAVEL) AND REQUIRE ASSISTANCE IN UNDER-
STANDING AND COMPLYING WITH OUR PROCEDURES. THE NEW
REGULATION MENTIONED ABOVE WILL INCREASE OUR NIV LOAD
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AND MAY INCREASE IT SHARPLY AS MORE AND MORE PERSONS
RECEIVE PERMISSION TO VISIT RELATIVES WHO LEFT CZECHO-
SLOVAKIA IN 1968 AND 1969.

SCHEDULE III: THE DRAMATIC INCREASE IN THE NUMBER OF
SCS CASES FOR FY 1977 SIGNIFIES A LARGE GROWTH IN THE
AMOUNT AND COMPLEXITY OF THIS WORK. IN CZECHOSLOVAKIA,
WHERE A NOTE TO THE FOREIGN MINISTRY IS REQUIRED EVEN
TO OBTAIN A COPY OF A BIRTH CERTIFICATE, WE BECOME
INVOLVED IN A VERY WIDE RANGE OF ACTIVITIES. OUR
PROTECTION CASES IN 1977 WERE MORE NUMEROUS AND COMPLI-
CATED THAN AT ANY TIME DURING THE PAST SEVERAL YEARS
BECAUSE OF THE INCREASING NUMBERS OF ELDERLY AMERICANS
AND FORMER MENTAL PATIENTS WHO ARE NOW TRAVELING. WE
ALSO SPEND A CONSIDERABLE AMOUNT OF TIME TALKING
WITH AND ASSISTING NATURALIZED AMERICANS WHO HAVE
RETURNED TO VISIT THE COUNTRY OF THEIR BIRTH AND ARE
NERVOUS ABOUT THE LOCAL AUTHORITIES' ATTITUDE.
BECAUSE OF THE NEW REGULATION EARLIER REFERRED TO, IT
IS LIKELY THAT MORE NATURALIZED AMERICANS WILL
VISIT CZECHOSLOVAKIA IN THE FUTURE AND WILL SEEK
OUR SERVICES. WE ENDEAVOR TO KEEP ACCURATE AND
COMPLETE FILES IN THIS WORK, AND DRAFTING REQUIREMENTS
HAVE THUS INCREASED. HERE TOO, WE FREQUENTLY MUST
MAKE FORMAL REPRESENTATIONS TO THE FOREIGN MINISTRY
IN SUPPORT OF AMERICAN CITIZENS EXPERIENCING
DIFFICULTY.

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SCHEDULE IV: ALMOST ALL OF THE AMERICANS RESIDENT IN CZECHOSLOVAKIA ARE ELDERLY, AND IT IS NOT UNUSUAL FOR THEM TO SPEAK LITTLE OR NO ENGLISH. PASSPORT FORMS (AND ESPECIALLY THE NEW FORM) OFTEN CANNOT BE COMPLETED WITHOUT A CONSIDERABLE AMOUNT OF ASSISTANCE. OUR NIV WORK FREQUENTLY TURNS UP POTENTIAL CLAIMANTS TO U.S. CITIZENSHIP, THE PROCESSING OF WHOSE APPLICATIONS BECOMES QUITE COMPLICATED.

GENERAL: AS WORLD ATTENTION TURNED TO CZECHOSLOVAKIA IN THE WAKE OF THE PUBLICATION OF CHARTER 77, INTEREST IN ISSUES RELATING TO THE HELSINKI FINAL ACT AND HUMAN RIGHTS--INCLUDING THE RIGHT TO TRAVEL--INCREASED. AS THE BELGRADE CONFERENCE DREW CLOSER, THE CONSULAR SECTION'S WORK INCREASED IN TWO WAYS.

THE CONSULAR SECTION AT THIS POST IS CHARGED WITH OBSERVING AND REPORTING ON CZECHOSLOVAK COMPLIANCE WITH CERTAIN PROVISIONS OF THE HELSINKI FINAL ACT. AS STATED ABOVE, DURING JULY THE CZECHOSLOVAK AUTHORITIES ISSUED A NEW REGULATION WHEREBY PERSONS ABROAD "ILLEGALLY" MIGHT "NORMALIZE" THEIR RELATIONS WITH THE AUTHORITIES, THEREBY INCREASING THEIR OWN CHANCES OF RETURNING TO VISIT THIS COUNTRY AND THEIR RELATIVES' CHANCES OF VISITING THEM. THIS REGULATION, AND THE SUBJECT OF FREEDOM TO TRAVEL IN GENERAL, HAVE UNCLASSIFIED

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RECEIVED MUCH ATTENTION IN NUMEROUS WESTERN COUNTRIES. ACCORDINGLY, THE REPORTING REQUIREMENTS OF THE SECTION HAVE INCREASED.

SECONDLY, THE CZECHOSLOVAK GOVERNMENT HAS PERMITTED MORE PERSONS TO TRAVEL, THEREBY GENERATING ADDITIONAL STRAIGHT-LINE CONSULAR WORK. OUR OWN GOVERNMENT'S INCREASED ATTENTION TO HUMAN RIGHTS HAS MARKEDLY INCREASED THE NUMBER OF INSTANCES IN WHICH CZECHOSLOVAK CITIZENS VISIT THE SECTION TO INQUIRE ABOUT IMMIGRATION OR ASYLUM OR TO DISCUSS DIFFICULTIES THEY ARE HAVING IN THIS COUNTRY.

THE LAST INSPECTION REPORT CONTAINED A RECOMMENDATION THAT ONE OF OUR LOCAL POSITIONS BE ABOLISHED "IF IT IS DETERMINED THAT LOCAL PERSONNEL ARE AVAILABLE TO FILL

A PIT POSITION." HOWEVER, IT IS THE EMBASSY'S
EXPERIENCE THAT IT IS EXTREMELY DIFFICULT TO FIND
RELIABLE LOCALS TO WORK LESS THAN FULL-TIME. THIS
SITUATION IS BROUGHT ABOUT BY A LABOR SHORTAGE IN
CZECHOSLOVAKIA AND BY THE FACT THAT THE EMBASSY MUST
OBTAIN ALL OF ITS LOCAL EMPLOYEES FROM AN AGENCY OF
THE CZECHOSLOVAK GOVERNMENT. THEREFORE, THE EMBASSY
HAS DETERMINED THAT THIS RECOMMENDATION CANNOT BE
CARRIED OUT.

BYRNE

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Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3586553
Secure: OPEN
Status: NATIVE
Subject: FY-1980 - CONSULAR PACKAGE
TAGS: CGEN, APER, ABUD
To: STATE
Type: TE
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